

1 **Impacts of Climate Change on Power Sector NO<sub>x</sub> Emissions:**  
2 **A Long Run Analysis of the Mid-Atlantic Region**

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21 **ABSTRACT**

22 We consider the long-run effects of climate change on the spatial and temporal distribution of  
23 nitrogen oxide (NO<sub>x</sub>) emissions from the Mid-Atlantic power sector. Elevated ground-level  
24 temperatures could increase electricity demand during the summer ozone season, altering the  
25 mix of generation types and ultimately changing emission rates. A sequence of load forecasting,  
26 supply investment and operation, and power plant siting models are used to project spatial and  
27 temporal distributions of NO<sub>x</sub> emissions. The results indicate that even if total NO<sub>x</sub> is limited due  
28 to cap-and-trade policies, climate warming-induced changes in the timing of electric sector emis-  
29 sions can be significant. The increased frequency of high load conditions could lead to high lev-  
30 els of tropospheric ozone occurring more often. The downscaled emissions can be used in fate  
31 and transport models such as the Community Multiscale Air Quality (CMAQ) to project changes  
32 in tropospheric ozone due to climate change.

33 **IMPLICATIONS**

34 Climate-induced changes in the quantity and temporal distribution of electricity demand could  
35 modify the mix of generation capacity as well as the spatial and temporal distribution of pollu-  
36 tion emissions in the long run, even in the presence of a seasonal emissions cap. The analysis  
37 suggests that significantly higher emissions during peak demand hours will occur, possibly  
38 worsening regional air quality. Hence, besides the current seasonal cap system, a separate cap or  
39 pollution tax that applies only under forecast extreme weather conditions may be needed to pre-  
40 vent worsening air quality during such times.

41

42 **INTRODUCTION**

43 Climate change-induced increases in surface temperatures could influence human health in sev-  
44 eral ways, such as increased number of heat-related deaths during heat-waves<sup>1,2</sup>, widespread of  
45 certain diseases (e.g., malaria and dengue fever).<sup>3,4</sup> Warming could also enhance the formation  
46 of tropospheric ozone (O<sub>3</sub>) and other pollutants by changing the amounts and the distributions of  
47 anthropogenic and biogenic emissions, as well as mixing heights and winds which affect pollut-  
48 ant transport.<sup>5,6</sup>

49           Formation of ozone involves oxidation of organic compounds by NO<sub>x</sub> in the presence of  
50 sunlight. It is a highly nonlinear process which in part depends on the ratio of NO<sub>x</sub> and VOC  
51 (volatile organic compounds) concentrations that can vary greatly over time and space.<sup>7</sup> Trop-  
52 spheric ozone is subject to National Ambient Air Quality Standards (NAAQS) under the Clean  
53 Air Act<sup>8</sup>, and convincing evidence has been provided recently of mortality effects from short run  
54 ozone exposure.<sup>9</sup> In the U.S., the primary sources of VOCs are biogenic sources with important  
55 anthropogenic contributions<sup>10</sup>, while NO<sub>x</sub> is mostly generated by combustion processes from  
56 mobile and stationary sources.

57           A number of integrated assessments have considered how air pollution might be affected  
58 by climate change.<sup>2, 11-14</sup> These studies generally considered standardized emissions scenarios,  
59 e.g., IPCC Special Report Emissions Scenario A2.<sup>15</sup> One advantage of using such scenarios is  
60 that the results can be compared and possibly generalized across different studies. However,  
61 these scenarios only provide information on annual emissions, and by definition they will show  
62 zero change when emissions are capped on an annual basis, as they are for utility sources of SO<sub>2</sub>  
63 and NO<sub>x</sub> in most of the U.S. They also cannot address shifts in locations and timing of emissions  
64 from particular economic sectors (e.g., increases in summer electricity demand in response to  
65 warming climate), which can be critical to ozone formation. As a result, these annual scenarios  
66 lack the spatial and temporal granularity necessary for use in fate and transport models, and in-  
67 teractions of climate change with particular pollution control policies, such as NO<sub>x</sub> caps, cannot  
68 be analyzed. The purpose of this paper is to develop and demonstrate an integrated framework  
69 that allows examination of the effects of climate change on the spatial and temporal distribution  
70 of NO<sub>x</sub> (and other pollutants in general) from the power sector.

71           Climate change could affect power systems in several ways. It will alter the level and  
72 timing of electricity demands, as well as the efficiency of electricity generating units (EGUs)  
73 (e.g., heat rate and available generating capacity).<sup>16</sup> In the short run, with a given capital stock of  
74 EGUs, the result will be changes in their operations and emissions. In the long run, the mix of  
75 various plant types will adjust in response to fuel and emissions allowances prices as well as cli-  
76 mate-induced changes in the intra-annual distribution of electricity demands. Thus, in order to  
77 understand the effects of climate change on tropospheric ozone, impacts upon spatial and tempo-  
78 ral distributions of EGU NO<sub>x</sub> emissions must be considered.

79 This paper is motivated by two questions concerning NO<sub>x</sub> emissions from the power sec-  
80 tor. First, how might long run (mid-21<sup>st</sup> century) spatial and temporal distributions of NO<sub>x</sub> emis-  
81 sions from power plants in the mid-Atlantic region shift as a result of climate change? Second,  
82 how might inter-year variability of climate impact electricity consumption and NO<sub>x</sub> emissions,  
83 which could potentially in turn, impact the frequency of summertime ozone episodes? This is in  
84 contrast to most energy models used in other climate change impact analyses that assume a  
85 “typical” or “average” year.<sup>16, 17</sup> Due to nonlinear relationships between temperatures, emissions,  
86 and their impacts, the average impact on air quality over a number of years may be quite differ-  
87 ent (and possibly higher) than the impact on air quality in an average year.

88 Our approach relies upon a sequence of power sector load forecasting and supply models  
89 to address these questions. These models predict locations of new generation capacity, and tem-  
90 poral and spatial distributions of air emissions from power sector. Generating technologies con-  
91 sidered in the analysis include scrubbed coal (steam), integrated coal-gasification combined cy-  
92 cle (IGCC), combined cycle units, combustion turbines, and nuclear power plants. Coal-fired  
93 plants are assumed to install various pollution control equipment, namely flue gas desulfurization,  
94 selective catalytic reduction, and electrostatic precipitators. Renewable and other technologies  
95 (e.g., fuel cell and clean coal technology with carbon capture and sequestration) are not included  
96 in the analysis for two reasons. First, we are interested in the worst-case scenario in which fossil-  
97 fueled units remain the dominant technology. Second, renewable siting is less predictable, as it  
98 depends on the availability of resources as well as local and state policies that are designed to  
99 promote their deployment. Of course, there are various scenarios concerning policy and technol-  
100 ogy changes could unfold over the next two decades that are not considered by this analysis.  
101 Possible policy, technological and economic changes could certainly interact with temperature  
102 change in a way that alters the assumptions. However, what we demonstrate in the paper is a  
103 method that could be used to explore the effects of climate change on the spatial and temporal  
104 distribution of emissions from power sector under alternative assumptions.

105 To model inter-year variability, we use 14 years of simulated ground-level temperatures  
106 from the GISS (Goddard Institute of Space Sciences) GCM, where the years 1991-1998 (“1990s”  
107 hereafter) represent normal climate conditions, and years 2050-2055 (“2050s”) represent a  
108 warmer climate.<sup>18</sup> The results suggest that even if total seasonal NO<sub>x</sub> emissions are unchanged

109 due to the presence of “cap-and-trade” policies, changes in their *spatial* and *temporal* distribution  
110 imply that the severity of ozone episodes could enhance.

111 This analysis focuses on the mid-Atlantic region for two reasons. First is its nonattainment status  
112 for ozone. Second, the mid-Atlantic regional power system has been deregulated over the last  
113 decade, with the objective of decreasing costs and making generation decisions (and thus pollu-  
114 tion emissions) more responsive to market conditions. Figure 1 displays the study region, con-  
115 sisting of 14 demand and generation subregions (corresponding to individual utilities) and 18  
116 transmission corridors. This analysis includes the high voltage (i.e., 500 kV) network, taking  
117 into account the effect of regional-level transmission constraints upon the spatial distribution of  
118 generation and emissions. We split several utilities so that congestion within each can be repre-  
119 sented, including ME (Metropolitan Edison), JC (Jersey Power and Light), PPL (PPL Electric  
120 Utilities) and BGE (Baltimore Gas & Electric); and part of BGE together with PEPCO (Potomac  
121 Electric Power) is represented with BGEPEP. Since the former East Central Area Reliability  
122 Council (ECAR)<sup>19</sup> is located upwind of the mid-Atlantic region and its EGUs emit significant  
123 amounts of NO<sub>x</sub>, we also include its eastern portion in the analysis. Because transmission con-  
124 straints are less of a problem within ECAR<sup>20</sup>, this analysis represents that region as a single  
125 subregion. Congestion between the mid-Atlantic and ECAR regions will be captured by limited  
126 capacity in the two main corridors connecting them.

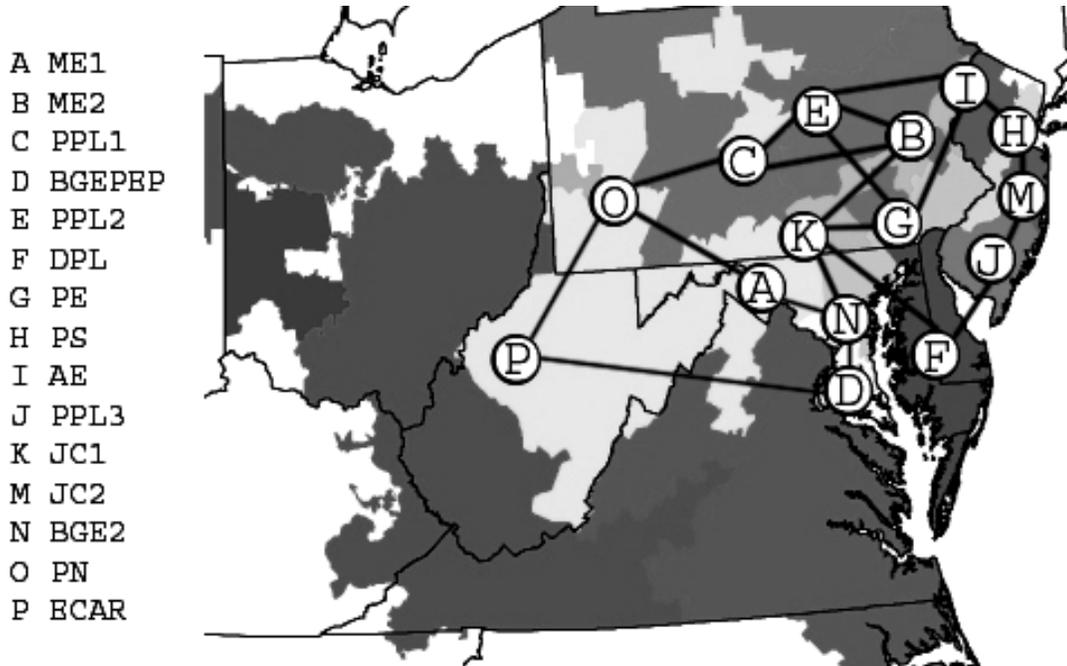


Figure 1: Transmission network of study region<sup>21, 22</sup>

127

128 **METHODOLOGY**

129 Linear programs (LPs) are a common tool for simulating operations and capacity expansion de-  
 130 cisions for the power sector.<sup>23</sup> Examples include IPM (Integrated Planning Model)<sup>24</sup> and MAR-  
 131 KAL.<sup>25</sup> LP solutions are equivalent to a competitive market equilibrium subject to price-  
 132 insensitive demand. An advantage of using LPs is the existence of efficient solution algorithms.  
 133 LPs are the primary modeling tool in this analysis. Several are used in succession to downscale  
 134 regional projections of electricity demand into temporal and spatial distributions of NO<sub>x</sub> emis-  
 135 sions for the 1990s and 2050s climate scenarios.

136 Figure 2 is a flow chart summarizing the six steps of the analysis. Each step uses one or  
 137 more models, summarized below. Details on the model formulations can be found elsewhere.<sup>26</sup>

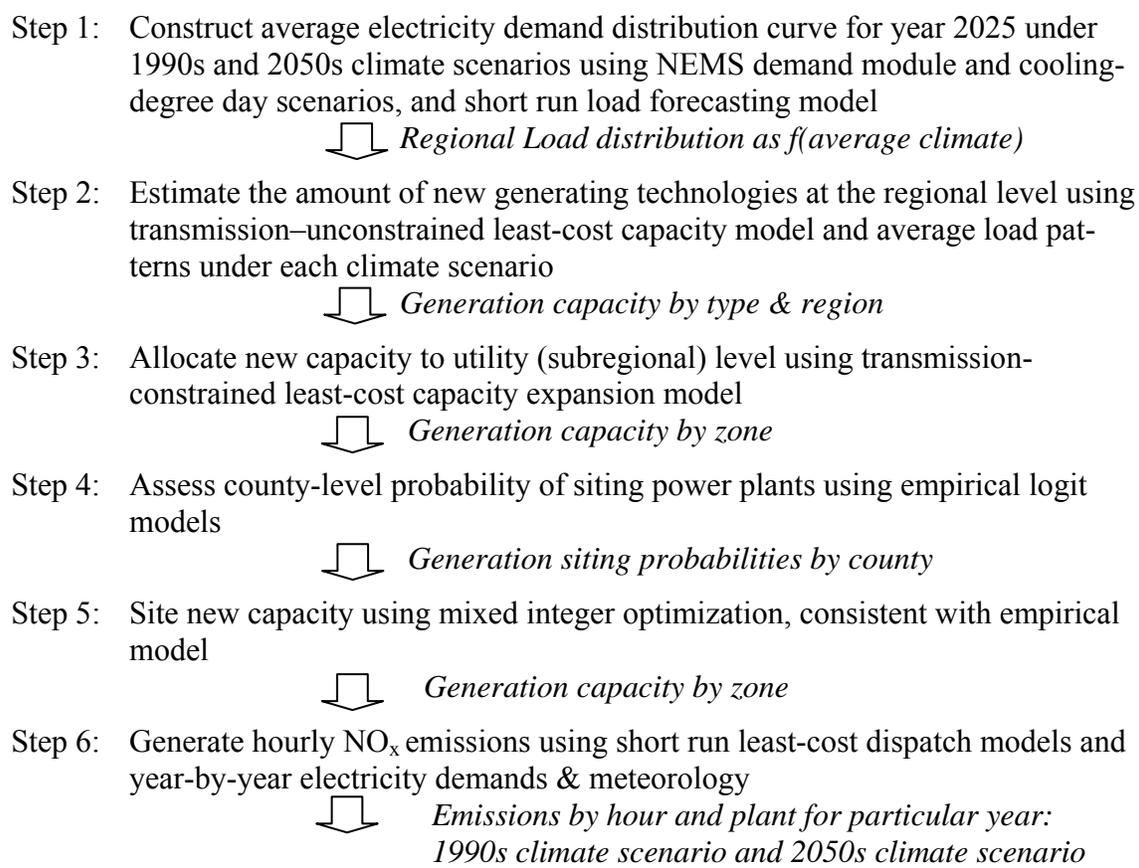


Figure 2: Flow chart of the analysis procedure

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139       The first step is the construction of average annual load duration curves (LDCs) for 1990s

140 (1991-1998) and 2050s (2050-2055) climates, adjusting for general changes in load shape due to

141 economic activities and climate conditions using the electricity demand modules of the 2025 Na-

142 tional Energy Modeling System (NEMS).<sup>27</sup> NEMS assumes a GDP (gross domestic product)

143 growth rate of roughly 2.5% per year between 2006 and 2025.<sup>28</sup> This step then links demand to

144 hourly meteorological conditions using a statistical short run load forecasting model that we fit to

145 subregional load patterns. An annual LDC ranks hourly electricity demand (the y-axis) in de-

146 scending order against cumulative hours (1-8760 hours on the x-axis). (Ideally, we would like to

147 have an identical sample size for each decade, but 2055 is the last year that was available at the

148 time we did the analysis.) Scenarios based on assumptions other than NEMS’ could be applied

149 and might yield different LDCs. However, NEMS is recalibrated every year to incorporate new  
150 information concerning technology and economic factors. It is by far the most comprehensive  
151 energy model for US energy sector and commonly used to examine the impact of environmental  
152 and energy policies.<sup>29,30</sup> Thus, NEMS assumptions reflect the best available information for the  
153 US future energy scenarios.

154 Two substeps are involved in Step 1. The first captures relative short run variability from  
155 hour-to-hour using meteorological output from the MM5 (derived from GISS GCM) to drive a  
156 set of short run electric load forecasting models (one for each major utility in the region) to pro-  
157 duce 14-years of daily electricity demand fluctuations. The latter models consist of dynamic sta-  
158 tistical relationships that account for time of day, recent hourly temperatures, and week-  
159 end/weekday/holiday effects on relative load, and so enables us to represent hour-to-hour load  
160 variations and their temporal relationship with the meteorological conditions that are crucial to  
161 ozone formation. Each year's hourly load data are then grouped into 27 time blocks consistent  
162 with NEMS's groupings. However, the short run models only represent short run load variations  
163 in response to weather, and not long-term adjustments in energy-using capital stock. The second  
164 substep addresses such adjustments. Loads in each block are rescaled so that their averages are  
165 consistent with NEMS year 2025 simulations of residential and commercial loads by region and  
166 block; NEMS' electricity demand modules for those sectors represent long-term responses to  
167 temperatures. The NEMS simulation representing the 1990s climate is based on NEMS's as-  
168 sumption of approximately 150°F-day CDDs (cooling degree days) for the major cities in Mid-  
169 Atlantic region, while the 2050s NEMS simulation uses CDD values that are 414 °F-day higher,  
170 based on the GISS output. Admittedly, there is an inconsistency in using 2025 electricity loads  
171 and 2050 climate, but 2025 loads are the last simulated in NEMS. The use of 2025 NEMS re-

172 sults means that we can base generation assumptions upon the NEMS database, allowing con-  
173 struction of a consistent set of load, emission and generation assumptions for a scenario year well  
174 into the future.

175 The second step in Figure 2 estimates the 2025 overall generation capacity mix for the  
176 two climate scenarios using an LP model. Its objective function is to minimize the total annual-  
177 ized cost for 2025, which includes annualized construction costs for new generators, their fixed  
178 and variable operating (O&M) costs<sup>27</sup>, and O&M costs for existing generators. The LP's deci-  
179 sion variables include output levels and new capacity by types in MW considering the annual  
180 average LDCs obtained in Step 1 for each decade (1990s, 2050s). New plant types include pul-  
181 verized coal, combustion turbines, and combined-cycle for baseload, peaking, and cycling gen-  
182 eration, respectively. The constraints include a NO<sub>x</sub> emissions cap during the ozone season (May  
183 1 - September 30); energy balances (supply = demand in each time block); capacity limits on  
184 generation by plant type (accounting for both existing and new capacity); capacity reserve mar-  
185 gin requirements; and capacity factor constraints that limit the number of hours each plant can  
186 operate. The heat rate and capacity of plants are also adjusted accordingly to reflect the engineer-  
187 ing efficiency degradation under the warming climate, in the case of the 2050s case. In particu-  
188 lar, the heat rate is adjusted based on single-cycle Carnot efficiency, while capacity is derated  
189 based on an analysis of the actual summer and winter generating capacity in the mid-Atlantic  
190 region. The primary data source for existing generators is the NEMS data base.<sup>31</sup> It contains  
191 plants in place in 2000, comprising 1,453 EGUs, of which 731 were located within PJM, and re-  
192 maining were in ECAR. That capacity is “derated” by forced and maintenance outage rates<sup>32</sup> to  
193 account for differences in reliability of various generator types, while older plants were retired.  
194 The total derated existing capacity was 90,564 MW. A real interest rate of 13% is used to annu-  
195 alize capital costs for new plants. Each plant's variable cost equals the sum of fuel cost, SO<sub>2</sub>  
196 permit cost, and non-fuel variable O&M expenses. Fuel costs are exogenous and depend on  
197 plant location and type. Since the Title IV SO<sub>2</sub> trading program is national in scope, we treat  
198 SO<sub>2</sub> allowance prices as an exogenous component of O&M (i.e., 750 \$/ton).

199 In contrast, under the NO<sub>x</sub> SIP (State Implementation Plan) Call, NO<sub>x</sub> trading is more re-  
200 gional in nature, and so the model explicitly caps NO<sub>x</sub> emissions in the region. Under the re-  
201 cently vacated Clean Air Interstate Rule (CAIR), there are two NO<sub>x</sub> caps: seasonal and annual.

202 We assume that only the ozone season cap is binding, and that CAIR remains in effect after 2015.  
 203 However, since some states are only partially contained within our study region, CAIR NO<sub>x</sub> al-  
 204 lowances are adjusted downwards based on the proportion of the state’s generation capacity con-  
 205 sidered.<sup>33</sup> The number of allowances assumed available is about 130,000 tons. Three sources  
 206 for emissions rates include IPM<sup>24</sup>, the Emission, Generation Resource Integrated Database  
 207 (eGRID)<sup>34</sup>, and USEPA Continuous Emission Monitoring Data.<sup>35</sup>

208 The third step allocates the new capacity estimated in Step 2 to subregions using a LP-  
 209 based transmission-constrained model for simulating capacity investment, considering the effects  
 210 of regional fuel cost variations on siting decisions. To identify the location of each generator and  
 211 assign it to a subregion in the network, we used information from USEPA eGRID and other  
 212 sources. This is similar to the model in Step 2 but also explicitly models transmission flows us-  
 213 ing a linearized DC loadflow representation that considers Kirchhoff’s Voltage and Current  
 214 Laws<sup>36</sup> while satisfying the flow limits of transmission lines. This step’s outputs or decisions  
 215 variables are generating capacity by technology and subregion. However, that spatial disaggra-  
 216 tion is insufficient for air quality simulations. Therefore, in Steps 4 and 5, we allocate generating  
 217 capacity by county. The fourth step estimates siting probabilities for counties within the sub-  
 218 regions using empirical logit models (one for each of three generation technologies) based on sit-  
 219 ing decisions during 1995-2004. During that time, the generating capacity for the continental US  
 220 increased by 40%, from 686 to 962 GW. The distribution of additions by technology in terms of  
 221 GW generating capacity (number of generating units) for coal-fired steam, combined-cycle gas  
 222 units, combustion turbines, and other types is +126.6 (-59), +158.7 (+1,300), +84.8 (+1,094), and  
 223 -94.2 GW (+150), respectively. (Negative numbers indicate decreases in either capacity or num-  
 224 ber of units.) Ideally, this analysis would construct a dataset with repeated observations per year  
 225 for each county: a panel dataset for 10 years with 3,193 counties. However, several independent  
 226 variables would likely be time-invariant or would be difficult to determine for each year. Thus,  
 227 we pool the 10 years of data and conduct a pure cross-sectional analysis.

228 The empirical logit models estimate how various factors affect actual siting decisions,  
 229 and assume that the relationships that governed siting in the past will also apply to future siting  
 230 choices. The equations, one for each generation technology  $j$ , are as follows:

$$231 \quad \Pr(y_{nsij} = 1 | x) = \frac{\exp(\alpha_{0j} + \beta_{0ij} + \sum_n \beta_n x_n)}{1 + \exp(\alpha_{0j} + \beta_{0ij} + \sum_n \beta_n x_n)} \quad (1)$$

232 The dependent variable (Pr) is the siting probability (between 0 and 1) for a county, where  $y_{nsij} =$   
233 1 indicates that a plant of type  $j$  is sited in county  $n$ . The model independently estimates three  
234 types (subscript  $j$ ) of generating technology: coal for base-load, combined cycle for cycling ca-  
235 pacity, and combustion turbine for peaking capacity. The independent variables ( $\mathbf{x}$ ) include  
236 presence of existing power generators, ozone attainment status, population density, state utility  
237 deregulation status, county population, and median income. Ozone attainment status is repre-  
238 sented by two indicator variables for three categories: attained, marginal (or moderate) and se-  
239 vere, and is obtained from USEPA sources.<sup>37</sup> The restructuring status and proposed new genera-  
240 tors data are from the Energy Information Agency.<sup>38, 39</sup> Demographic data (e.g., county popula-  
241 tion and median income data) are obtained from the US Census Bureau.<sup>40</sup> We use a random-  
242 intercept model (also called mixed-effect or hierarchical model) given that siting decisions can  
243 be modeled as two levels: a number of counties are nested within a state. The random intercept  
244 formulation allows for the information from other states to be used by a given state.<sup>41</sup> For in-  
245 stance, even if a county has no generator situated, it may still have a positive siting probability  
246 when other counties with similar  $\mathbf{x}$  have generating facilities within their territory. The term  $\beta_{0ij}$ ,  
247 is state-specific (subscript  $i$ ) unobserved random effect for technology  $j$ . We assume a underly-  
248 ing distribution:  $\beta_{0ij} \sim N(0, \sigma^2_{\beta 0})$ . Thus, the term  $\alpha_{0j}$  in equation (1) gives an overall US unob-  
249 served intercept for technology  $j$ . The resulting predicted probabilities by county and technology  
250 are used in Step 5 to create county-level siting scenarios for new capacity.

251 Step 5 sites capacity using a mixed-integer nonlinear program (MINLP) that minimizes  
252 the squared deviations of sited EGUs from an ideal distribution that is proportional to the siting  
253 probabilities predicted by Step 4's empirical models. As a result, more likely counties obtain  
254 more capacity. However, integer variables are used to ensure that sited EGUs are of realistic  
255 size. We assume unit capacities of 600, 400 and 230 MW for coal, combined-cycle and combus-  
256 tion turbine unit, respectively.<sup>27</sup> To account for the fact that there is no transmission representa-  
257 tion within ECAR, the new capacity in that region is first assigned to each state in proportion to  
258 existing capacity. Finally, since the total capacity of a given type is unlikely to be a multiple of  
259 the assumed unit size, leftover capacity is assigned to the county within subregion  $i$  that has the  
260 highest siting probability for technology  $j$ . New plants are assumed to be located at each  
261 county's centroid.

262 The sixth (and final) step generates year-specific hourly pollutant emissions by EGU us-  
263 ing a LP-based short run least-cost dispatch model, based upon the generation mix and locations  
264 obtained from the earlier models and demand patterns consistent with the meteorology in each  
265 year. The model formulation differs from the capacity model (1) in several ways. First, the  
266 model is a transmission-constrained operations model, and so only considers short run costs (fuel,  
267 allowance costs, and other variable O&M), subject to fixed capacity of the existing and siting  
268 generators. Next, the simulation period is just the ozone season from May 1 to September 30, a  
269 total of 3,672 hours. The LDC is approximated using 20 load blocks, with the number of hours  
270 in each block ranging from 25 to 300. Lastly, the model is dispatched separately against each  
271 year's summertime LDC, instead of the decadal averages used in Steps 2 and 3. Thus, the model  
272 can be used to assess the variability in the intra-annual distribution of NO<sub>x</sub> emissions due to  
273 varying meteorology.

274

## 275 **RESULTS**

276 We review the results of each step, starting with the annual variability of temperature and long-  
277 run load from Step 1. Figure 3 plots their duration curves for the entire study region over ozone  
278 season. Not only does the 2050s series (warming climate) lie above normal climate group  
279 (1990s climate), but the former series also has a greater interannual variability for both load (left)  
280 and temperature (right). The load variability is greatest during high-demand hours (left end of  
281 the *x*-axis). This is likely to yield significant year-to-year variation in average ozone levels as  
282 well as numbers of severe ozone episodes, because hotter, higher load years will also be more  
283 likely to have conditions favorable to ozone formation. More importantly, if environmental  
284 damage as a function of emissions is convex, consideration of emissions only from an average  
285 load year may understate the ozone impact. That is, the average ozone concentration (or average  
286 days of ozone NAAQS exceedences per year) might be less for an average load year than when  
287 calculated over a sample of years reflecting year-to-year temperature variations. In other words,  
288 if a system is nonlinear, full distributions of inputs (such as meteorology) should be considered,  
289 not just average conditions.

290 The long run capacity expansion in Step 2 is based on average load distributions within  
291 each decade (1990s and 2050s). The 20-block summertime LDCs fit to the data in Figure 3 are  
292 combined with NEMS 2025 non-summer blocks to form a 30-block system in the LDC. Table 1

293 summarizes the results using the transmission-unconstrained model in Step 2. The overall esti-  
 294 mated additional capacity is greater than the average peak demand in Figure 4 due to the model’s  
 295 inclusion of a reserve requirement (7.5%, consistent with NEMS assumptions<sup>27</sup>). The capacity  
 296 mix reflects not only the load increase in 2025 relative to today, but also changes in the load pro-  
 297 file. The increased peak load resulting from the 2050s climate induces about 20,000 MW (about  
 298 10%) more capacity compared to the 1990s climate run.

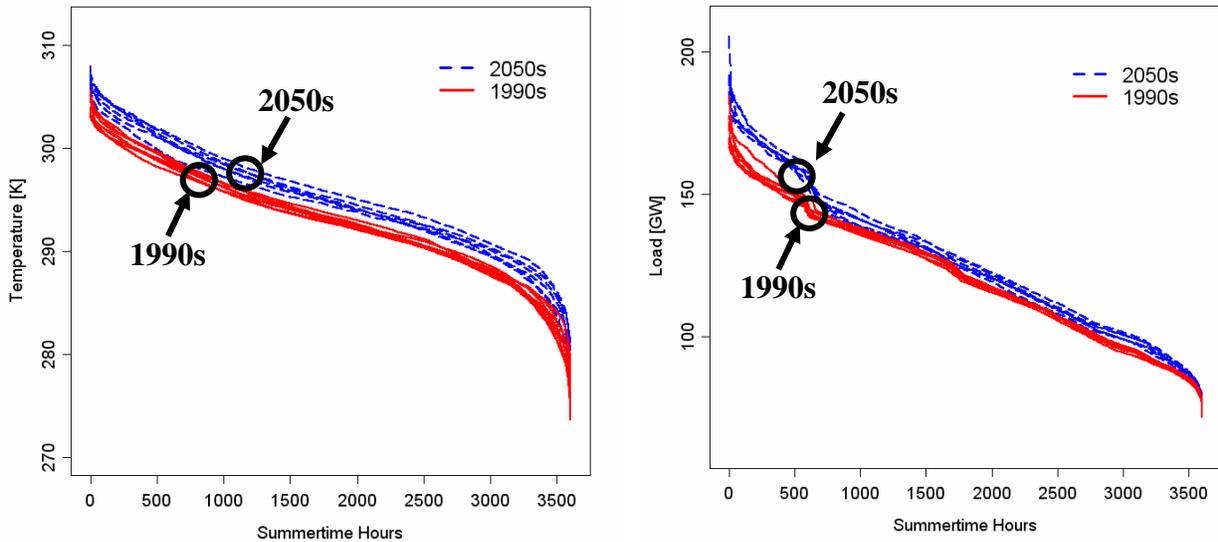


Figure 3: Summertime temperature (left) and load (right) duration curves for study region (mid-Atlantic and partial ECAR) for 1990s and 2050s climates, which show the number of hours that each respective quantity exceeds the value given at y-axis.

299

Table 1: Summary of results from LP capacity mix models of mid-Atlantic and partial ECAR for 1990s and 2050s climates (2025 generation and load conditions considered)

	1990s climate	2050s climate
Average Temperature, Ozone Season [°K]	295	293
Average Peak Load [MW]	178,105	196,030
Existing Capacity [MW]	90,564	90,564
New Coal-fired Steam [MW]	30,394	35,022
New Gas-Fired Combined Cycle [MW]	78,439	86,602
New Combustion Turbines [MW]	0	7,727
NO <sub>x</sub> price [\$/ton]	16,947	17,872
Average NO <sub>x</sub> emissions during top 25 hours [tons]	119	127

300

301 Results from Step 2 (Table 1) are then used by the transmission-constrained model for al-  
302 locating capacity to subregions. Compared with the 1990s capacity allocation, more combustion  
303 turbines in 2050s are projected to be allocated to a few subregions: PECO, PPL1, PPL2,  
304 BGEPEP. The concentration of turbines in those subregions is due to their proximity to load  
305 centers. However, given the low NO<sub>x</sub> emission rates of new turbines, their impact on local air  
306 quality is expected to be negligible. Most capacity is allocated to the ECAR region, given its  
307 proximity to fuel sources. However, the fact that transmission lines from ECAR to the mid-  
308 Atlantic are congested more than 35% of the time limits the additional capacity that can be allo-  
309 cated to ECAR. Finally, because of cheaper coal in PPL3 compared to Maryland, most coal  
310 plants in the mid-Atlantic are assigned to PPL3 to meet load in PECO and BGE2.

311 The empirical logit siting models (Step 4) together with the MINLP EGU siting model  
312 (Step 5) are the means we use to allocate each subregion's new capacity to its counties. (The  
313 estimated logit models can be found in the on-line appendix.) The outcome represents the spatial  
314 distribution of capacity that is consistent with both historical trends and the market conditions  
315 simulated by the LPs of Steps 2 and 3.

316 Figure 4 presents the EGU siting results for the 1990s and 2050s climates, respectively.  
317 In both scenarios, the new capacity is primarily allocated to ECAR because of its less expensive  
318 fuel. Incremental combustion turbine siting for the 2050s compared to the 1990s is also indicated  
319 in Figure 4. This spatial allocation of new capacity is required to project the spatial distribution  
320 of emissions in the next step.

321 The final step of the analysis is to generate hourly NO<sub>x</sub> emissions for the ozone season  
322 using the transmission-constrained operations model considering both existing and new capacity.  
323 The 3,672 hours in this season are clustered into 20 periods with similar load levels. Figures 5  
324 plots the average NO<sub>x</sub> duration curves for the 1990s and 2050s scenarios for our study region.  
325 The thick solid line in the plot are the average of NO<sub>x</sub> emissions duration curves over 8 years of  
326 the 1990s, while the thick dashed sold line portrays the 6 years of the 2050s. The plot suggests  
327 that for the top 750 hours, NO<sub>x</sub> emissions for 2050s are greater than 1990s case by a margin of 3-  
328 8 tons per hour, with the highest difference occurring for the top 25 hours (8 tons/yr, or 7%) (Ta-  
329 ble 1). For hours 1,500 to 3,672 the emissions profiles are nearly identical. Since total NO<sub>x</sub>  
330 emissions are capped for each year, the area under the average NO<sub>x</sub> duration curves will equal

331 the allowances cap. This explains why the 1990s curves emit more NO<sub>x</sub> during the hours 750-  
332 1500.

333 Although Figure 5 indicates significant variation in peak emissions from year to year as  
334 gauged by the 95% CI, the between-year variation in NO<sub>x</sub> emissions under allowances banking  
335 could be even higher than simulated. This is because we assumed no banking of allowances  
336 from one year to the next. But in reality, a firm may emit more in a hot summer if it can use  
337 banked allowances from previous years. On the other hand, if demands are low, then a firm may  
338 choose to emit less and bank surplus allowances.

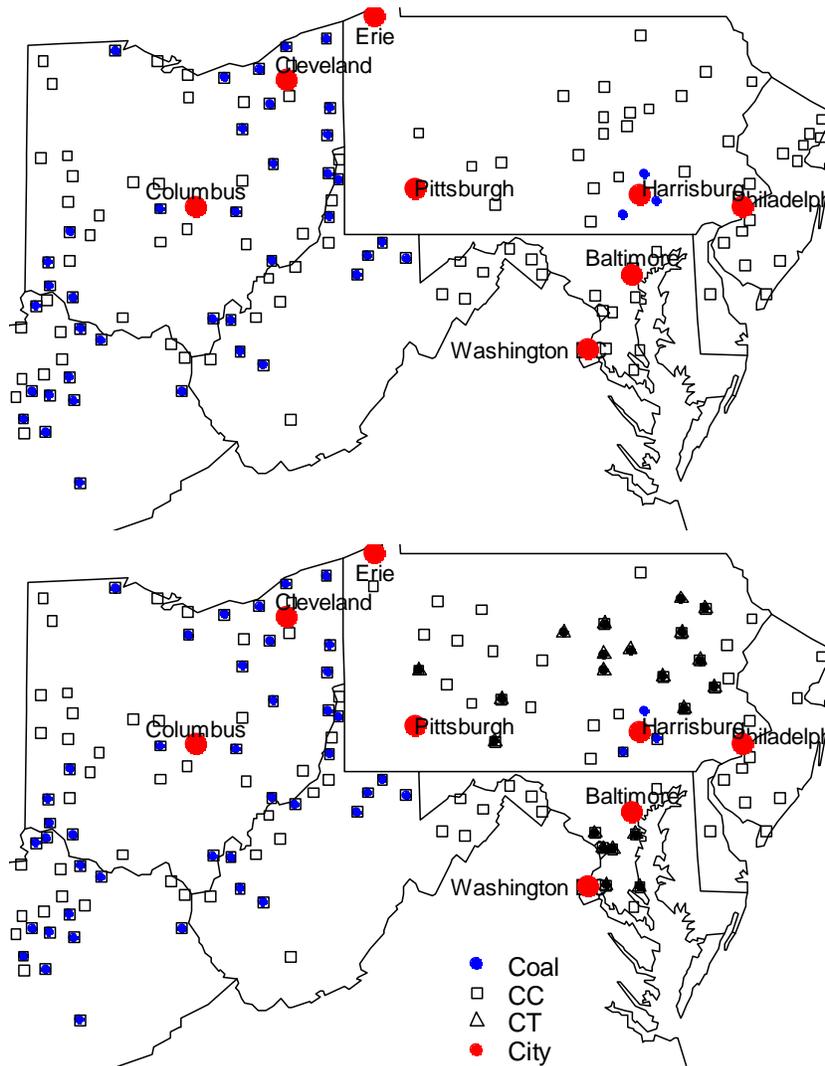


Figure 4: County level allocation of new capacity under 1990s (upper) and 2050s (lower) climate scenarios. (◆ indicates the locations of the additional combustion turbines under 2050s climate. For each point shown, there is at least one new generator situated at that location.)

339

340 Overall, the variability of hourly emissions is larger during high emissions periods. For  
341 our study region, the standard deviation of the highest-emission 25 hours is approximately equal  
342 to 10 and 15 t/hr (8 and 12%) for 1990s and 2050s, respectively, which is substantially larger  
343 than in the other hours. Thus, under extreme cases, climate change enhances emissions of  $\text{NO}_x$   
344 during warm periods (when peak demands occur), and thus likely increases the frequency of se-  
345 vere ozone episodes. Of course, CMAQ or other simulations would be necessary to verify this  
346 conjecture.

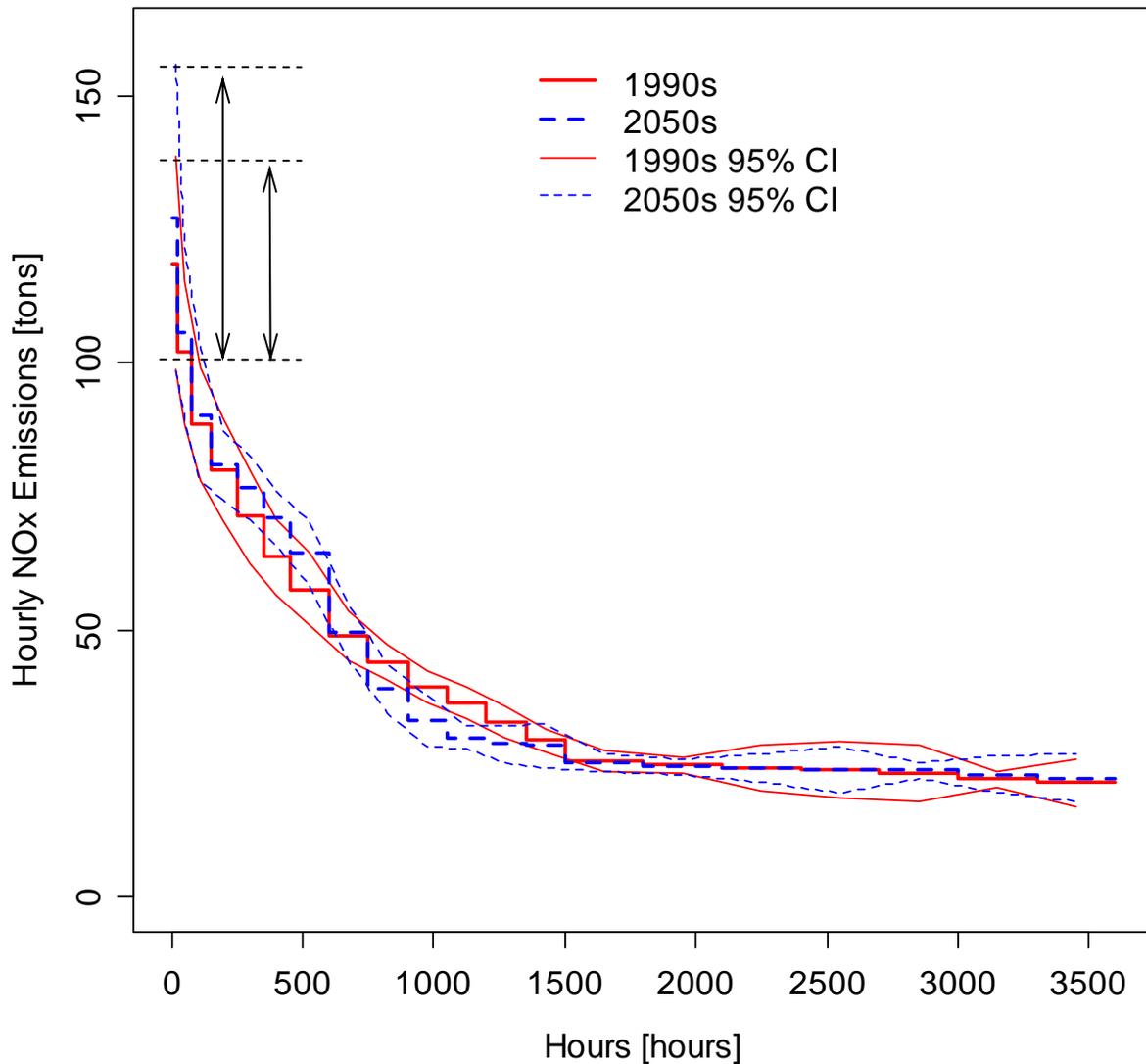


Figure 5: Average summer  $\text{NO}_x$  duration curves for mid-Atlantic&ECAR for 1990s and 2050s climate conditions. The uncertainty is represented by the thin smooth lines delineating 95% confidence intervals based upon the samples of 8 years and 6 years data for two series, respectively, and assuming a normal distribution.

347

348           The variability associated with NO<sub>x</sub> duration curves is mainly the consequence of de-  
349 mand fluctuations due to meteorology, not because of EGU efficiency degradation as a result of  
350 warming weather. In our analysis, for each °F increase in the ambient temperature, generating  
351 capacity is adjusted downward on average by 2.4%, and efficiency (i.e., heat rate) is worsened by  
352 0.6 and 0.7% for combined-cycle and combustion turbine EGUs, respectively. However, if  
353 these changes are not considered, the distribution of emissions is only slightly altered, in part due  
354 to the seasonal cap.

355           We also examined subregional emissions. A one-tailed t-test shows that the mean peak-  
356 period (highest 25 hours) NO<sub>x</sub> emissions for the 2050s is significantly (p<5%) greater than for  
357 the 1990s climate for the ME1, ME2, PPL1, BGEPEP, PL2, JC2, PN, and mid-Atlantic subre-  
358 gions. But this is not true for the study region as a whole. This suggests that climate change's  
359 effects on emissions differ by location.

360           Finally, we examine the relationship between hourly NO<sub>x</sub> emissions and corresponding  
361 ambient temperatures. We created a detailed load duration curve that includes 173 blocks: 153  
362 single hour blocks, each representing the 2 p.m. load of a single day, and 20 blocks that aggre-  
363 gate the remaining hours. This allows us to study the relationship between temperature and NO<sub>x</sub>  
364 emissions during that particular hour. Figure 6 displays the scatter plots of ambient temperature  
365 versus hourly NO<sub>x</sub> emissions for ECAR. Each point is a pair of hourly NO<sub>x</sub> emission and  
366 ground-level temperature at 2 p.m., which tends to be near or at the time of peak power demand.  
367 The figure shows not only that the warming climate generally increases hourly NO<sub>x</sub> emissions as  
368 well as temperatures during this hour, as the 2050s points are somewhat shifted up and to the  
369 right of the 1990s points.

370           The correlation between ambient temperature and hourly NO<sub>x</sub> emissions is around 0.7.  
371 This suggests that under warming weather, hourly NO<sub>x</sub> emissions could be considerably higher  
372 as a consequence of increased electricity demand, even if annual emissions are unaffected--by  
373 design--due to the seasonal cap. Yet the temperature-NO<sub>x</sub> relationship is subject to a number of  
374 limitations, including the omission of dynamic constraints upon EGU operation in the model of  
375 Step 6, such as min-run levels or ramp rate limits. Because these constraints are omitted, the  
376 model may mis-predict the generators' actual output level in particular hours. Since NO<sub>x</sub> emis-  
377 sion rates could be highly nonlinear for some units such as combustion turbines, the hourly NO<sub>x</sub>  
378 emissions might be miscalculated as well.

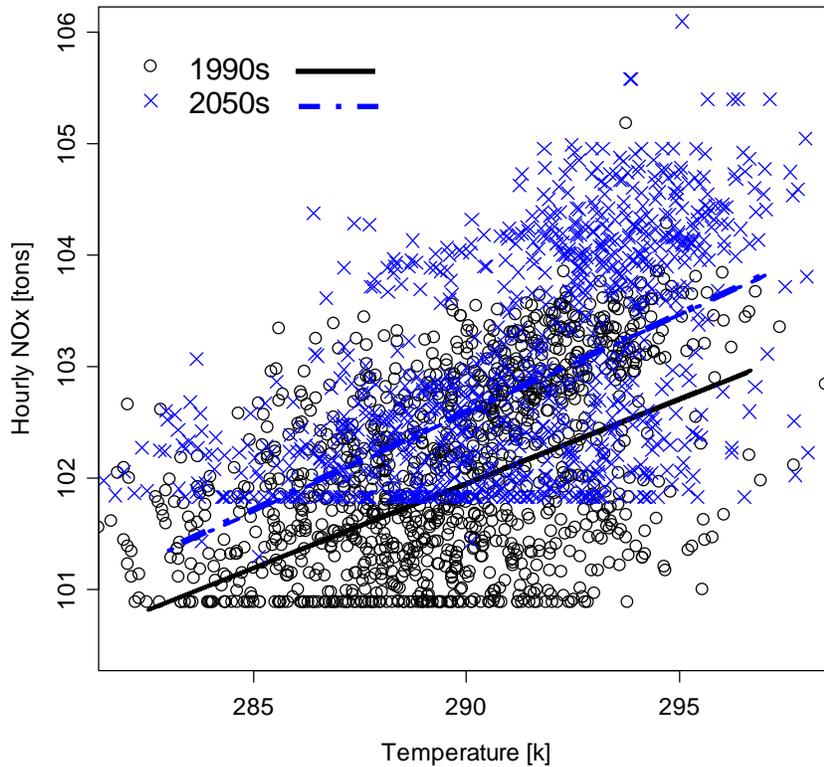


Figure 6: Scatter plots of the ECAR hourly NO<sub>x</sub> emissions at each 2:00 p.m. versus ambient temperature during summertime based on re-running Step 6's dispatch model. The different symbols represent two selected years from two series: 1995 (○) and 2055 (×). A trend line based upon linear regression is also plotted for the 1990s (solid) and 2050s scenarios (dashed).

379

## 380 CONCLUSIONS

381 This paper examines the long run effects of climate change on the spatial and temporal distribu-  
 382 tion of NO<sub>x</sub> emissions by the power sector in the mid-Atlantic and ECAR regions using a series  
 383 of optimization-based market simulation models that represent future power plant investment  
 384 and operating decisions. The results show that climate-induced changes in the quantity and tem-  
 385 poral distribution of electricity demand could also modify the mix of generation capacity and dis-  
 386 tribution of pollution emissions in the long run, even in the presence of a seasonal emissions cap.  
 387 It suggests that significantly higher emissions during peak demand hours will occur, possibly  
 388 worsening regional air quality.

389 While national air emissions are reported to have declined over the past several years<sup>35</sup>,  
 390 the more frequent occurrences of extreme air quality episodes in some regions pose a significant  
 391 threat to public health.<sup>42</sup> The analysis in this paper shows that higher emissions during peak de-  
 392 mand hours could contribute to increases in this frequency in the future. Thus, in addition to a

393 current seasonal cap system, a separate cap or pollution tax that applies only under forecast ex-  
394 treme weather conditions may be needed to prevent worsening air quality during such times<sup>43</sup>.

395 However, this study is subject to several limitations. First, the characteristics of future  
396 technologies, the exact location of new emissions sources, and the nature of future pollution laws  
397 is highly uncertain. For instance, the location of each county is represented by its geometric cen-  
398 troid. Emissions from new generators associated with that county are assumed to occur at that  
399 geographic point. Thus, this approach may over-concentrate air pollution emissions locally in  
400 subsequent fate and transport modeling.

401 Second, we assume that power plants cannot bank allowances between periods, although  
402 banking is permissible in reality. One way to explore the variation of NO<sub>x</sub> emissions under  
403 banking scenarios is to adjust emissions in each year so that the marginal cost (permit price) of  
404 emissions is the same in each year, and the average annual emissions meet the cap.

405 Third, as an example of regulatory change, the Regional Greenhouse Gas Initiative  
406 (RGGI) is not considered in our analysis. It could affect our conclusions because, in the absence  
407 of federal CO<sub>2</sub> limits, RGGI would encourage power plants located in the upwind ECAR (non-  
408 RGGI) states to increase output in the short run or to build more coal-fired plants in the long-run.  
409 The consequence would then be to lower emissions in RGGI states but to increase them in  
410 ECAR.<sup>44</sup> Our framework can be used to quantify the impact of RGGI or other CO<sub>2</sub> regulatory  
411 scenarios by imposing a CO<sub>2</sub> price in the appropriate regions.

412

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418

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